# BEFORE THE NEBRASKA TAX EQUALIZATION AND REVIEW COMMISSION

LINDSEY DEBERRY APPELLANT,

V.

DOUGLAS COUNTY BOARD OF EQUALIZATION, APPELLEE. CASE NO: 23R 1363

DECISION AND ORDER REVERSING THE DECISION OF THE DOUGLAS COUNTY BOARD OF EQUALIZATION

## I. BACKGROUND

- 1. The Subject Property is an improved residential parcel in Douglas County, parcel number 2144330000.
- 2. The Douglas County Assessor (the County Assessor) assessed the Subject Property at \$362,600 for tax year 2023.
- 3. Lindsey DeBerry (the Taxpayer) protested this value to the Douglas County Board of Equalization (the County Board).
- 4. The County Board determined that the taxable value of the Subject Property was \$362,600 for tax year 2023.
- 5. The Taxpayer appealed the determination of the County Board to the Tax Equalization and Review Commission (the Commission).
- A Single Commissioner hearing was held on July 23, 2024, at the Tax Equalization and Review Commission Hearing Room, Nebraska State Office Building, Lincoln, Nebraska, before Commissioner Jackie S. Russell.
- 7. Lindsey DeBerry was present at the hearing for the Taxpayer.
- 8. James Morris (Appraiser) was present for the County Board.

### II. APPLICABLE LAW

- 9. All real property in Nebraska subject to taxation shall be assessed as of the effective date of January 1.<sup>1</sup>
- 10. The Commission's review of a determination of the County Board of Equalization is de novo.<sup>2</sup>
- 11. When considering an appeal, a presumption exists that the "board of equalization has faithfully performed its official duties in making an assessment and has acted upon sufficient competent evidence to justify its action."<sup>3</sup> That presumption "remains until there is competent evidence to the contrary presented, and the presumption disappears when there is competent evidence adduced on appeal to the contrary. From that point forward, the reasonableness of the valuation fixed by the board of equalization becomes one of fact based upon all the evidence presented. The burden of showing such valuation to be unreasonable rests upon the taxpayer on appeal from the action of the board."<sup>4</sup>
- 12. The order, decision, determination, or action appealed from shall be affirmed unless evidence is adduced establishing that the order, decision, determination, or action was unreasonable or arbitrary.<sup>5</sup>
- 13. Proof that the order, decision, determination, or action was unreasonable or arbitrary must be made by clear and convincing evidence.<sup>6</sup>

<sup>&</sup>lt;sup>1</sup> Neb. Rev. Stat. § 77-1301(1) (Cum. Supp. 2020).

<sup>&</sup>lt;sup>2</sup> See Neb. Rev. Stat. § 77-5016(8) (Reissue 2018), *Brenner v. Banner Cty. Bd. of Equal.*, 276 Neb. 275, 286, 753 N.W.2d 802, 813 (2008). "When an appeal is conducted as a 'trial de novo,' as opposed to a 'trial de novo on the record,' it means literally a new hearing and not merely new findings of fact based upon a previous record. A trial de novo is conducted as though the earlier trial had not been held in the first place, and evidence is taken anew as such evidence is available at the time of the trial on appeal." *Koch v. Cedar Cty. Freeholder Bd.*, 276 Neb. 1009, 1019, 759 N.W.2d 464, 473 (2009).

<sup>&</sup>lt;sup>3</sup> Brenner v. Banner Cty. Bd. of Equal., 276 Neb. 275, 283, 753 N.W.2d 802, 811 (2008).

<sup>&</sup>lt;sup>4</sup> Id. at 283-84.

<sup>&</sup>lt;sup>5</sup> Neb. Rev. Stat. § 77-5016(9) (Reissue 2018).

<sup>&</sup>lt;sup>6</sup> Omaha Country Club v. Douglas Cty. Bd. of Equal., 11 Neb. App. 171, 174-75, 645 N.W.2d 821, 826 (2002).

- 14. A Taxpayer must introduce competent evidence of actual value of the Subject Property in order to successfully claim that the Subject Property is overvalued.<sup>7</sup>
- 15. The Commission's Decision and Order shall include findings of fact and conclusions of law.<sup>8</sup>

#### **III. FINDINGS OF FACT & CONCLUSIONS OF LAW**

- 16. The Subject Property is a two-story, single family residential home built in 1994 with 3,213 square feet (SF) above grade, basement area of 1,148 SF with no finish, a single fireplace, 2.5 baths, and open slab porch of 250 SF, built-in garage of 483 SF, quality rating of average, and condition rating of average. The lot measures 14,000 SF and houses a 400 SF in-ground swimming pool.
- 17. The Taxpayer argued the increase in the property valuation is arbitrary and unreasonable.
- 18. The Taxpayer submitted a Uniform Residential Appraisal Report for the Subject Property to determine market value.
- 19. The Taxpayer attested that the appraisal report was not submitted to the County during the protest process.
- 20. The Appraiser reviewed the property data with the Taxpayer during the hearing as no physical inspection took place during the protest process.
- 21. The submitted appraisal report details that the independent appraiser did a physical inspection of the Subject Property and labeled 693 SF basement finish not accounted for in the County's Property Record File (PRF) and is part of the opinion of value of \$335,000 in the appraisal report.

<sup>&</sup>lt;sup>7</sup> Josten-Wilbert Vault Co. v. Bd. of Equal. for Buffalo Cty., 179 Neb. 415, 418, 138 N.W.2d 641, 643 (1965) (determination of actual value); Lincoln Tel. and Tel. Co. v. Cty. Bd. of Equal. of York Cty., 209 Neb. 465, 468, 308 N.W.2d 515, 518 (1981) (determination of equalized taxable value).

<sup>&</sup>lt;sup>8</sup> Neb. Rev. Stat. § 77-5018(1) (Reissue 2018).

- 22. When an independent appraiser using professionally approved methods of mass appraisal certifies that an appraisal was performed according to professional standards, the appraisal is considered competent evidence under Nebraska law.<sup>9</sup>
- 23. The Taxpayer has produced competent evidence that the County Board failed to faithfully perform its duties and to act on sufficient competent evidence to justify its actions.
- 24. The Taxpayer has adduced clear and convincing evidence that the determination of the County Board is arbitrary or unreasonable and the decision of the County Board should be vacated.

## IV. ORDER

### IT IS ORDERED THAT:

- 1. The decision of the County Board of Equalization determining the taxable value of the Subject Property for tax year 2023 is vacated and reversed.
- 2. The taxable value of the Subject Property for tax year 2023 is:

Land	\$ 24,400
Improvements	\$310,600
Total	\$335,000

- This Decision and Order, if no further action is taken, shall be certified to the Douglas County Treasurer and the Douglas County Assessor, pursuant to Neb. Rev. Stat. § 77-5018 (Reissue 2018).
- 4. Any request for relief, by any party, which is not specifically provided for by this Decision and Order is denied.
- 5. Each party is to bear its own costs in this proceeding.
- 6. This Decision and Order shall only be applicable to tax year 2023.

<sup>&</sup>lt;sup>9</sup> Cain v. Custer Cty. Bd. of Equal., 298 Neb. 834, 850, 906 N.W.2d 285, 298 (2018).

7. This Decision and Order is effective on August 6, 2024.

Signed and Sealed: August 6, 2024



Jackie S. Russell, Commissioner