#### BEFORE THE NEBRASKA TAX EQUALIZATION AND REVIEW COMMISSION

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IN THE MATTER OF THE EQUALIZATION OF VALUE OF REAL PROPERTY WITHIN LANCASTER COUNTY, NEBRASKA, FOR TAX YEAR 2010

COUNTY NUMBER 55 FINDINGS AND ORDERS (No Show Cause Hearing)

#### SUMMARY

The Tax Equalization and Review Commission, as part of its equalization proceedings held pursuant to Neb. Const. art. IV, §28; Neb. Rev. Stat. §77-5022 *et. seq.*, (Reissue 2009) finds that the levels of value of real property in Lancaster County for tax year 2010 satisfy the requirements of Neb. Const. art. VIII, §1, and Neb. Rev. Stat. §77-5023 (Reissue 2009).

#### I. REPORT AND OPINION OF THE PROPERTY TAX ADMINISTRATOR

Lancaster County ("County"), as required by Neb. Rev. Stat. §77-1514 (Reissue 2009),

timely filed its Abstract of Assessment for 2010. The Property Tax Administrator ("Administrator"), based on that abstract and other information available to the Administrator, has filed certain statistical and narrative reports with the Nebraska Tax Equalization and Review Commission ("Commission") and further has certified the Administrator's opinion regarding the level of value and the quality of assessments of real property in Lancaster County for tax year 2010, as required by Neb. Rev. Stat. §77-5027 (Reissue 2009).

## II. REVIEW OF ASSESSMENT PRACTICES

The level of value for any class or subclass of real property is indicated by its median assessment-sales ratio unless that ratio is deemed unreliable, the sample from which the ratio is

drawn is not representative of the class or subclass, or the level of value has been determined based on other generally accepted mass appraisal techniques.

The uniformity and proportionality of assessments (the "quality" of assessments), under professionally accepted mass appraisal methods, are measured through the use of the Coefficient of Dispersion ("COD") and the Price Related Differential ("PRD").

### III. APPLICABLE LAW

The Commission is required to meet annually to equalize the assessed value, or special value of all real property as submitted by the county assessors on the abstracts of assessment and equalize the values of real property which is valued by the state. Neb. Rev. Stat. §77-5022 (Reissue 2009).

- 1. The Commission is required to raise or lower the valuation of a class or subclass of real property as necessary to achieve equalization. Neb. Rev. Stat. §77-5027 (Reissue 2009).
- 2. To achieve equalization, the Commission is required to increase or decrease the value of a class or subclass of real property in any county or taxing authority or of real property valued by the state so that all classes or subclasses of real property in all counties fall within an acceptable range. Neb. Rev. Stat. §77-5023(1) (Reissue 2009).
- An acceptable range is the percentage of variation from a standard for valuation as measured by an established indicator of central tendency of assessment. Neb. Rev. Stat. §77-5023(2) (Reissue 2009).
- 4. The median has been adopted by the Commission as the preferred established indicator of central tendency. 442, Neb. Admin. Code, ch. 9, §004 (6/09).
- The acceptable ratio range for the median of the "Assessment-Sales Ratio" is from 69% to
  75% of actual or fair market value for the class and subclasses of agricultural land and

horticultural land not receiving special valuation pursuant to Neb. Rev. Stat. §77-1344; 69% to 75% of special valuation for the class and subclasses of agricultural land and horticultural land receiving special valuation pursuant to Neb. Rev. Stat. §77-1344; and 92% to 100% of actual or fair market value for all other classes and subclasses of real property.

Neb. Rev. Stat. §77-5023(2) (Reissue 2009).

- 6. The level of value for the special value of the agricultural land and horticultural land class of real property receiving special valuation and its subclasses may be determined through an income based methodology developed by the Property Tax Administrator pursuant to Neb. Rev. Stat. §77-1327(4) (Reissue 2009).
- 7. Whether or not the level of value determined by the Commission falls within the acceptable range may be determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques. Neb. Rev. Stat. § 77-5023(5) (Reissue 2009).
- 8. The appropriate COD range for the residential class and subclasses of real property is between 0 and 15 and the appropriate COD range for all other classes and subclasses of real property is between 0 and 20. 442 Neb. Admin. Code, ch. 9, §005.02 (6/09).
- The appropriate PRD range for all classes and subclasses of real property is between .98 and
  1.03. 442 Neb. Admin. Code, ch. 9, §005.03 (6/09).

## IV. EVIDENCE BEFORE THE COMMISSION

The Commission may consider and utilize the provisions of the Constitution of the United States, the Constitution of Nebraska, the laws of the United States, the laws of Nebraska, the Code of Federal Regulations, the Nebraska Administrative Code, any decision of the several courts of the United States or the State of Nebraska, and the legislative history of any law, rule, or regulation, without making the document a part of the record. The Commission may without inclusion in the record consider and utilize published treatises, periodicals, and reference works pertaining to the valuation or assessment of real or personal property or the meaning of words and phrases if the document is identified in the Commission's rules and regulations. Neb. Rev. Stat. §77-5016(3) (Reissue 2009). The Commission pursuant to statute has identified various published treatises, periodicals and reference works for its consideration and utilization. 442 Neb. Admin. Code, ch. 5, §32 (6/09). The Commission heard testimony and received exhibits. No other information or evidence, except that permitted by law, may be considered. Neb. Rev. Stat. §77-5016(3) (Reissue 2009). The Commission may evaluate the evidence presented utilizing its experience, technical competence, and specialized knowledge. Neb. Rev. Stat. §77-5016(5) (Reissue 2009).

## V. FINDINGS OF FACT

The Commission finds and determines the following concerning classes and subclasses of real property in Lancaster County:

#### A. PROCEDURAL

 A statistical and narrative report informing the Commission of the level of value and the quality of assessments of real property in Lancaster County and certifying the opinion of the Property Tax Administrator regarding the level of value and the quality of assessment of real property in Lancaster County, for the tax year 2010 was timely received by the Commission. (E55).

- 2. The level of value for any class or subclass of real property is indicated by its median assessment-sales ratio unless that ratio is deemed unreliable, the sample from which it is drawn is not representative of the class or subclass, or the level of value has been determined by the Property Tax Administrator based on other generally accepted mass appraisal techniques.
- 3. The level of value for special value of the real property class of agricultural land and horticultural land class receiving special valuation and its subclasses was determined through an income based methodology developed by the Property Tax Administrator pursuant to Neb. Rev. Stat. §77-1327(4) (Reissue 2009).

## B. RESIDENTIAL CLASS OF REAL PROPERTY AND ITS SUBCLASSES

- 4. The level of value indicated by the median for the residential class of real property is 95% of actual or fair market value, the COD is 5.84, and the PRD is 100.76, as shown by the Reports and Opinions of the Property Tax Administrator. (E55:7).
- 5. The statistical studies of the level of value and the quality of assessments are reliable and representative of the level of value and the quality of assessments for the residential class of real property.
- 6. The level of value for the residential class of real property as indicated by the median is within the applicable acceptable range set by state law as determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques.
- 7. The level of value for each subclass of the residential class of real property is either within the applicable acceptable range, the number of sales for a subclass is insufficient to provide a

reliable statistical study of the subclass, or an adjustment by a percentage of value is not supported by clear and convincing evidence.

- 8. The quality of assessment practices for the residential class of real property is appropriate as shown by the COD.
- 9. The quality of assessment practices for the residential class of real property is appropriate as shown by the PRD.
- 10. No increase or decrease by a percentage of the value of the residential class of real property, or a subclass thereof, is supported by clear and convincing evidence.

## C. COMMERCIAL CLASS OF REAL PROPERTY AND ITS SUBCLASSES

- 11. The level of value indicated by the median for the commercial class of real property is 92% of actual or fair market value, the COD is 12.52, and the PRD is 111.93, as shown by the Reports and Opinions of the Property Tax Administrator. (E55:17).
- 12. The statistical studies of the level of value and the quality of assessments are reliable and representative of the level of value and the quality of assessments for the class of commercial real property.
- 13. The level of value for the class of commercial real property as indicated by the median is within the applicable acceptable range set by state law as determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques.
- 14. The level of value for each subclass of the commercial class of real property is either within the applicable acceptable range, the number of sales for a subclass is insufficient to provide a

reliable statistical study of the subclass, or an adjustment by a percentage of value is not supported by clear and convincing evidence.

- 15. The quality of assessment practices for the class of commercial real property is appropriate as shown by the COD.
- 16. The quality of assessment practices for the class of commercial real property is not appropriate as shown by the PRD.
- 17. The quality of assessment practices for the class of commercial real property cannot be improved by a percentage adjustment to the level of value nor can the quality of assessment practices within a subclass be improved by a percentage adjustment to the level of value for the subclass.
- 18. An adjustment by a percentage to the level of value of a subclass of the commercial class of real property might improve a measure of the quality of assessment practices for the class but an adjustment for that purpose is not warranted.
- No increase or decrease by a percentage of the value of the commercial class of real property, or a subclass thereof, is supported by clear and convincing evidence.

## D. SPECIAL VALUE FOR THE REAL PROPERTY CLASS OF AGRICULTURAL LAND AND HORTICULTURAL LAND RECEIVING SPECIAL VALUATION AND ITS SUBCLASSES

20. The level of value for special value of the agricultural land and horticultural land class of real property receiving special valuation and its subclasses was determined through an income based methodology developed by the Property Tax Administrator pursuant to Neb. Rev. Stat. §77-1327(4) (Reissue 2009).

- 21. The level of value for special value for the real property class of agricultural land and horticultural land receiving special valuation as determined by the Property Tax Administrator pursuant to section 77-1327(4) of Nebraska Statutes is 72% of special value as shown by the Reports and Opinions of the Property Tax Administrator. (E55:30).
- 22. The statistical studies of the level of value for special value for the real property class of agricultural land and horticultural land receiving special valuation are reliable and representative of the level of value for special value for the agricultural land and horticultural land of real property receiving special valuation.
- 23. The level of value as indicated by the median for special value of the real property class of agricultural land and horticultural land receiving special valuation is within the applicable acceptable range set by state law as determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques.
- 24. The level of value for special value of each subclass of the real property class of agricultural land and horticultural land receiving special valuation is either within the applicable acceptable range, the number of sales for a subclass is insufficient to provide a reliable statistical study of the subclass, or an adjustment by a percentage of value is not supported by clear and convincing evidence. The Commission is unable to make any findings concerning the quality of assessment for special value of the agricultural land and horticultural land class receiving special valuation.
- 25. No increase or decrease by a percentage of special value for the real property class of agricultural land and horticultural land receiving special valuation or a subclass thereof is supported by clear and convincing evidence.

# VII. CONCLUSIONS OF LAW

- 1. The Commission has jurisdiction over Lancaster County and the subject matter of this order.
- No adjustment to the value of a class or subclass of real property in Lancaster County is required by law.

## VIII. ORDER

## IT IS THEREFORE ORDERED THAT:

- No order proposing an adjustment of the value for a class or subclass of real property in Lancaster County for tax year 2010, be entered and that no further proceedings be held to determine whether an adjustment should be made.
- The Property Tax Administrator for the State of Nebraska, the Lancaster County Assessor, the Lancaster County Clerk, the Chairperson of the Lancaster County Board, and the Lancaster County Attorney be notified of this order as required by Neb. Rev. Stat. §77-5028 (Reissue 2009).

SIGNED AND SEALED April 23, 2010.

Nancy J. Salmon, Commissioner

Robert W. Hotz, Commissioner

William C. Warnes, Commissioner

-9-