## BEFORE THE NEBRASKA TAX EQUALIZATION AND REVIEW COMMISSION

Chuck R. Hemmer, Appellant,

v.

Lancaster County Board of Equalization, Appellee.

Case Nos: 19R 0296 & 20R 0502

DECISION AND ORDER AFFIRMING THE DECISION OF THE LANCASTER COUNTY BOARD OF EQUALIZATION

Background

- 1. The Subject Property is a residential parcel with a legal description of Capitol Addition, Block 11, Lot 4, located at 1819 B Street, Lincoln, Nebraska.
- 2. The Lancaster County Assessor (the County Assessor) assessed the Subject Property at \$196,700 for both tax years 2019 and 2020.
- 3. Chuck R. Hemmer (the Taxpayer) protested these values to the Lancaster County Board of Equalization (the County Board).
- 4. The County Board determined that the taxable value of the Subject Property was \$196,700 for both tax years 2019 and 2020.
- 5. The Taxpayer appealed the determinations of the County Board to the Tax Equalization and Review Commission (the Commission).
- 6. A Single Commissioner hearing was held on March 31, 2021, at the Tax Equalization and Review Commission Hearing Room, Nebraska State Office Building, Lincoln, Nebraska, before Commissioner Robert W. Hotz.
- 7. Chuck Hemmer was present at the hearing for the Taxpayer.
- 8. Brian Coulter of the Lancaster County Assessor's Office was present for the County Board.

Applicable Law

- 9. All real property in Nebraska subject to taxation shall be assessed as of the effective date of January 1.<sup>1</sup>
- 10. The Commission's review of a determination of the County Board of Equalization is de novo.<sup>2</sup>
- 11. When considering an appeal a presumption exists that the "board of equalization has faithfully performed its official duties in making an assessment and has acted upon

<sup>&</sup>lt;sup>1</sup> Neb. Rev. Stat. § 77-1301(1) (Reissue 2018).

<sup>&</sup>lt;sup>2</sup> See Neb. Rev. Stat. § 77-5016(8) (Reissue 2018), *Brenner v. Banner Cty. Bd. of Equal.*, 276 Neb. 275, 286, 753 N.W.2d 802, 813 (2008). "When an appeal is conducted as a 'trial de novo,' as opposed to a 'trial de novo on the record,' it means literally a new hearing and not merely new findings of fact based upon a previous record. A trial de novo is conducted as though the earlier trial had not been held in the first place, and evidence is taken anew as such evidence is available at the time of the trial on appeal." *Koch v. Cedar Cty. Freeholder Bd.*, 276 Neb. 1009, 1019 (2009).

sufficient competent evidence to justify its action."<sup>3</sup> That presumption "remains until there is competent evidence to the contrary presented, and the presumption disappears when there is competent evidence adduced on appeal to the contrary. From that point forward, the reasonableness of the valuation fixed by the board of equalization becomes one of fact based upon all the evidence presented. The burden of showing such valuation to be unreasonable rests upon the taxpayer on appeal from the action of the board."<sup>4</sup>

- 12. The order, decision, determination or action appealed from shall be affirmed unless evidence is adduced establishing that the order, decision, determination, or action was unreasonable or arbitrary.<sup>5</sup>
- 13. Proof that the order, decision, determination, or action was unreasonable or arbitrary must be made by clear and convincing evidence.<sup>6</sup>
- 14. A Taxpayer must introduce competent evidence of actual value of the Subject Property in order to successfully claim that the Subject Property is overvalued.<sup>7</sup>
- 15. The Commission's Decision and Order shall include findings of fact and conclusions of law.<sup>8</sup>

Findings of Fact & Conclusions of Law

- 16. The Taxpayer asserted that the Subject Property was over-assessed when compared with other similar properties.
- 17. The Taxpayer provided information about four properties he deemed comparable to the Subject Property. Of these four, only two were located in the same neighborhood as the Subject Property.
- 18. One of the Taxpayer's offered properties, 1827 B Street, is located next door to the Subject Property. This property was incorrectly rated at "3.00 Average" in quality instead of the next highest rating for tax year 2019; as a result, this property was underassessed for tax year 2019. The Taxpayer did not quantify the difference between the rating of "3.00 Average" and the next highest quality rating in order to effectively use an equalization analysis in relation to the assessed value of the Subject Property.
- 19. The County Board provided the property record files (PRFs) of three properties that recently sold in the neighborhood of the Subject Property, as well as a Comparable Sales Report showing adjustments to the sales prices to account for differences with the Subject Property. The adjusted sales prices ranged from \$195,300 to \$210,900.

<sup>&</sup>lt;sup>3</sup> Brenner v. Banner Cty. Bd. of Equal., 276 Neb. 275, 283, 753 N.W.2d 802, 811 (2008).

<sup>&</sup>lt;sup>4</sup> Id.

<sup>&</sup>lt;sup>5</sup> Neb. Rev. Stat. § 77-5016(9) (Reissue 2018).

<sup>&</sup>lt;sup>6</sup> Omaha Country Club v. Douglas Cty. Bd. of Equal., 11 Neb. App. 171, 645 N.W.2d 821 (2002).

<sup>&</sup>lt;sup>7</sup> Cf. Josten-Wilbert Vault Co. v. Bd. of Equal. for Buffalo Cty., 179 Neb. 415, 138 N.W.2d 641 (1965) (determination of actual value); Lincoln Tel. and Tel. Co. v. County Bd. of Equal. of York Cty., 209 Neb. 465, 308 N.W.2d 515 (1981) (determination of equalized taxable value).

<sup>&</sup>lt;sup>8</sup> Neb. Rev. Stat. § 77-5018(1) (Reissue 2018).

- 20. The assessed value of the Subject Property, \$196,700, was within the range of adjusted sales prices for the comparable properties.
- 21. The Taxpayer has not produced competent evidence that the County Board failed to faithfully perform its duties and to act on sufficient competent evidence to justify its actions.
- 22. The Taxpayer has not adduced clear and convincing evidence that the determinations of the County Board are arbitrary or unreasonable and the decisions of the County Board should be affirmed.

## ORDER

## IT IS ORDERED THAT:

- 1. The Decisions of the County Board of Equalization determining the taxable value of the Subject Property for both tax years 2019 and 2020 are affirmed.
- 2. The taxable value of the Subject Property for both tax years 2019 and 2020 is **\$196,700**.
- This Decision and Order, if no further action is taken, shall be certified to the Lancaster County Treasurer and the Lancaster County Assessor, pursuant to Neb. Rev. Stat. § 77-5018 (Reissue 2018).
- 4. Any request for relief, by any party, which is not specifically provided for by this Decision and Order is denied.
- 5. Each party is to bear its own costs in this proceeding.
- 6. This Decision and Order shall only be applicable to tax years 2019 and 2020.
- 7. This Decision and Order is effective on April 2, 2021.

Signed and Sealed: April 2, 2021

Robert W. Hotz, Commissioner