BEFORE THE NEBRASKA TAX EQUALIZATION AND REVIEW COMMISSION

Robert McCarville, Appellant,

v.

Douglas County Board of Equalization, Appellee.

Case No: 17R 0064

Decision and Order Affirming the Determination of the Douglas County Board of Equalization

Background

- 1. The Subject Property is a residential parcel improved with a 2,156 square foot ranch style residence, with a legal description of: Pacific Pines Lot 28, Block 0 Irreg, Omaha Douglas County, Nebraska
- The Douglas County Assessor (the County Assessor) assessed the Subject Property at \$393,900 for tax year 2017.
- 3. Robert McCarville (the Taxpayer) protested this value to the Douglas County Board of Equalization (the County Board) and requested an assessed value of \$370,800 for tax year 2017.
- 4. The County Board determined that the taxable value of the Subject Property was \$393,900 for tax year 2017.
- 5. The Taxpayer appealed the determination of the County Board to the Tax Equalization and Review Commission (the Commission).
- A Single Commissioner hearing was held on March 12, 2019, at the Omaha State Office Building, 1313 Farnam, Room 227, Omaha, Nebraska, before Commissioner Steven Keetle.
- 7. Robert McCarville was present at the hearing.
- 8. Larry Thomsen, Senior Appraiser: Residential, of the Douglas County Assessor/Register of Deeds Office (the County Appraiser) was present for the County Board.

Applicable Law

- 9. All real property in Nebraska subject to taxation shall be assessed as of the effective date of January 1.¹
- 10. The Commission's review of the determination of the County Board of Equalization is de novo.²

¹ See, Neb. Rev. Stat. § 77-1301(1) (Reissue 2018).

² See, Neb. Rev. Stat. § 77-5016(8) (Reissue 2018), *Brenner v. Banner Cty. Bd. of Equal.*, 276 Neb. 275, 286, 753 N.W.2d 802, 813 (2008). "When an appeal is conducted as a 'trial de novo,' as opposed to a 'trial de novo on the record,' it means literally a new hearing and not merely new findings of fact based upon a previous record. A trial de novo is conducted as though the earlier trial had not been held in the first place, and evidence is taken anew as such evidence is available at the time of the trial on appeal." *Koch v. Cedar Cty. Freeholder Bd.*, 276 Neb. 1009, 1019 (2009).

- 11. When considering an appeal a presumption exists that the "board of equalization has faithfully performed its official duties in making an assessment and has acted upon sufficient competent evidence to justify its action."³ That presumption "remains until there is competent evidence to the contrary presented, and the presumption disappears when there is competent evidence adduced on appeal to the contrary. From that point forward, the reasonableness of the valuation fixed by the board of equalization becomes one of fact based upon all the evidence presented. The burden of showing such valuation to be unreasonable rests upon the taxpayer on appeal from the action of the board."⁴
- 12. The order, decision, determination or action appealed from shall be affirmed unless evidence is adduced establishing that the order, decision, determination, or action was unreasonable or arbitrary.⁵
- 13. Proof that the order, decision, determination, or action was unreasonable or arbitrary must be made by clear and convincing evidence.⁶
- 14. A Taxpayer must introduce competent evidence of actual value of the Subject Property in order to successfully claim that the Subject Property is overvalued.⁷
- 15. The Commission's Decision and Order shall include findings of fact and conclusions of law.⁸

Findings of Fact & Conclusions of Law

- 16. The Taxpayer alleged that the increase in value of the Subject Property, particularly the land component of the Subject Property, was an unreasonably large increase from the prior year's valuation.
- 17. The assessed value for real property may be different from year to year, dependent upon the circumstances.⁹ For this reason, a prior year's assessment is not relevant to the subsequent year's valuation.¹⁰
- 18. The 2017 assessed land values of other parcels of property in the area or their prior assessed values were not presented to the Commission.
- 19. The Taxpayer further alleged that the value of the Subject Property increased at a disproportionately greater amount than surrounding properties from the prior year's valuation.

³ Brenner at 283, 811.

⁴ Id.

⁵ Neb. Rev. Stat. § 77-5016(9) (Reissue 2018).

⁶ Omaha Country Club v. Douglas Cty. Bd. of Equal., 11 Neb. App. 171, 645 N.W.2d 821 (2002).

⁷ Cf. *Josten-Wilbert Vault Co. v. Bd. of Equal. for Buffalo Cty.*, 179 Neb. 415, 138 N.W.2d 641 (1965) (determination of actual value); *Lincoln Tel. and Tel. Co. v. Cty. Bd. of Equal. of York Cty.*, 209 Neb. 465, 308 N.W.2d 515 (1981) (determination of equalized taxable value).

⁸ Neb. Rev. Stat. § 77-5018(1) (Reissue 2018).

⁹ See, Affiliated Foods Coop. v. Madison Co. Bd. Of Equal., 229 Neb. 605, 613, 428 N.W.2d 201, 206 (1988).

¹⁰ See, *DeVore v. Bd. Of Equal.*, 144 Neb. 351, 13 N.W.2d 451 (1944), *Affiliated Foods*, 229 Neb. at 613, 428 N.W.2d at 206 (1988).

- 20. The Taxpayer discussed the three properties surrounding the Subject Property to the north, east and south. The Taxpayer stated that their lots were all similar to the Subject Property and two were ranch style properties and one was a two story property. The Taxpayer indicated that two of their total values decreased, by approximately \$8,000 and \$5,000, and one increased by only \$2,000, while the Subject Property's total value increased by approximately \$10,000.
- 21. The Taxpayer did not present the Property Record File (PRF) for any of the properties discussed to allow the Commission to determine the basis for their current valuations or their prior year valuations. Information regarding the size of the lots, square footage, quality, condition, amenities, etc. of the adjoining properties was not presented to the Commission for analysis.¹¹
- 22. The County Board presented the PRF for the Subject Property as well as a table regarding all of the qualified sales that occurred in the economic area of the Subject Property used in determining the value attributed to each of the characteristics of residential properties in those areas, including the Subject Property.
- 23. The PRF for the Subject Property indicates that a land valuation study and reappraisal were conducted by the county that resulted in new valuations for 2017.
- 24. The Taxpayer has not produced competent evidence that the County Board failed to faithfully perform its duties and to act on sufficient competent evidence to justify its actions.
- 25. The Taxpayer has not adduced clear and convincing evidence that the determination of the County Board is arbitrary or unreasonable and the decision of the County Board should be affirmed.

ORDER

IT IS ORDERED THAT:

- 1. The Decision of the County Board of Equalization determining the taxable value of the Subject Property for tax year 2017 is affirmed.
- 2. The taxable value of the Subject Property for tax year 2017 is:

Land	\$ 61,600
Improvements	\$332,300
Total	\$393,900

¹¹ For this reason, the Order for Single Commissioner Hearing and Notice issued to the Taxpayer on January 7,2019, includes the following:

NOTE: Copies of the County's Property Record File for any property you will present as a comparable parcel should be provided so that your claim can be properly analyzed. The information provided on the County's web page **is not** a property record file. A Property Record File is only maintained in the office of the County Assessor and should be obtained from that office prior to the hearing.

- 3. This Decision and Order, if no further action is taken, shall be certified to the Douglas County Treasurer and the Douglas County Assessor, pursuant to Neb. Rev. Stat. § 77-5018 (Reissue 2018).
- 4. Any request for relief, by any party, which is not specifically provided for by this Decision and Order is denied.
- 5. Each Party is to bear its own costs in this proceeding.
- 6. This Decision and Order shall only be applicable to tax year 2017.
- 7. This Decision and Order is effective on March 20, 2020.

Signed and Sealed: March 20, 2020

Steven A. Keetle, Commissioner